#### Report on the

## Colbert County Board of Education

**Colbert County, Alabama** 

October 1, 2015 through September 30, 2016

**Filed: June 2, 2017** 



# Department of **Examiners of Public Accounts**

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Ronald L. Jones, Chief Examiner

Ronald L. Jones Chief Examiner

#### State of Alabama

Department of

#### **Examiners of Public Accounts**

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Honorable Ronald L. Jones Chief Examiner of Public Accounts Montgomery, Alabama 36130

Dear Sir:

Under the authority of the *Code of Alabama 1975*, Section 41-5-21, I submit this report on the results of the audit of the Colbert County Board of Education, Colbert County, Alabama, for the period October 1, 2015 through September 30, 2016.

Sworn to and subscribed before me this the 14th day of April 20/7.

Style J. Perry

Notary Public My COMMISSION EXPIRES OCT. 26, 2019 Respectfully submitted,

Briana Hannah

**Examiner of Public Accounts** 

Boriana Hannah

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Colbert County
Board of Education



## Department of **Examiners of Public Accounts**

#### **SUMMARY**

#### Colbert County Board of Education October 1, 2015 through September 30, 2016

The Colbert County Board of Education (the "Board") is governed by a six-member body elected by the citizens of Colbert County. The members and administrative personnel in charge of governance of the Board are listed on Exhibit 12. The Board is the governmental agency that provides general administration and supervision for Colbert County public schools, preschool through high school, with the exception of schools administered by the Tuscumbia City Board of Education, Muscle Shoals City Board of Education and Sheffield City Board of Education.

This report presents the results of an audit the objectives of which were to determine whether the financial statements present fairly the financial position and results of financial operations and whether the Board complied with applicable laws and regulations, including those applicable to its major federal financial assistance program. The audit was conducted in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States as well as the requirements of the Department of Examiners of Public Accounts under the authority of the *Code of Alabama* 1975, Section 41-5-14.

An unmodified opinion was issued on the financial statements, which means that the Board's financial statements present fairly, in all material respects, its financial position and the results of its operations for the fiscal year ended September 30, 2016.

Tests performed during the audit did not disclose any significant instances of noncompliance with applicable state and local laws and regulations.

The following officials/administrative personnel were invited to an exit conference to discuss the contents of this report: Anthony Olivis, former Superintendent; Dr. Gale D. Satchel, Interim Superintendent; James Brumley, Chief School Financial Officer; and Board Members: Carrie Mitchell, Linda Evans, Thomas Burgess, Mary Moore, Ricky Saint, and Nancy Parker. The following individuals attended the exit conference: Anthony Olivis, former Superintendent; Dr. Gale D. Satchel, Interim Superintendent; James Brumley, Chief School Financial Officer; Board Members: Carrie Mitchell, Thomas Burgess, and Ricky Saint; and representatives of the Department of Examiners of Public Accounts: Robin V. Lakey, Audit Manager and Briana Hannah, Examiner of Public Accounts.

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#### **Independent Auditor's Report**

To: Members of the Colbert County Board of Education, Superintendent and Chief School Financial Officer

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and each major fund of the Colbert County Board of Education, as of and for the year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise the Colbert County Board of Education's basic financial statements as listed in the table of contents as Exhibits 1 through 6.

#### Management's Responsibility for the Financial Statements

The management of the Colbert County Board of Education is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

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We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Colbert County Board of Education, as of September 30, 2016, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (MD&A), the Schedule of the Employer's Proportionate Share of the Net Pension Liability, Schedule of the Employer's Contributions, and the Schedules of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual, (Exhibits 7 through 10), be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Colbert County Board of Education's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards (Exhibit 11) as required by Title 2 U. S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), is presented for the purposes of additional analysis and is not a required part of the basic financial statements.

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The Schedule of Expenditures of Federal Awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 12, 2017, on our consideration of the Colbert County Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Colbert County Board of Education's internal control over financial reporting and compliance.

Ronald L. Jones
Chief Examiner
Department of Examiners of Public Accounts

Montgomery, Alabama

April 12, 2017

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#### Colbert County Board of Education Management's Discussion and Analysis (MD&A) September 30, 2016

Our discussion and analysis of the Colbert County Board of Education's (the "Board's") financial performance provides an overview of the Board's financial activities for the fiscal year ended September 30, 2016. Please read it in conjunction with the Board's financial statements and notes to the financial statements, which immediately follow this analysis.

The Management's Discussion and Analysis (MD&A) is an element of the reporting model adopted by the Governmental Accounting Standards Board (GASB) in their Statement No. 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments* issued June 1999. Certain comparative information between the current year and prior year is required to be presented in the MD&A. This report includes this comparative information.

#### **Financial Highlights: Significant Items to Note**

Our financial statements provide these insights into the results of this year's operations:

- The liabilities and deferred inflows of resources of the Board exceeded its assets and deferred outflows of resources at the close of the 2016 fiscal year by \$4.18 million. Of this amount, \$12.33 million represented the Board's net investment in capital assets. The Board maintains reserves of \$1.34 million for payment of current and future capital projects or other purposes.
- The Board held an unrestricted balance of (\$17,846,047.52) due to the booking of its pension liability per GASB 68.

#### Using the Financial Statements - An Overview for the User

As a result of the implementation of the GASB 34 reporting model, the financial section consists of five parts-management's discussion and analysis (this section), the independent auditor's report, the basic financial statements, required supplementary information, and other supplementary information.

The Board's basic financial statements are comprised of three components 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements.

**Government-wide financial statements** - The focus of these statements is to provide readers with a broad overview of the Board's finances as a whole instead of on an individual fund basis, in a manner similar to a private-sector business, indicating both long-term and short-term information about the Board's overall financial status. It is important to note that all of the activities of the Board reported in the *government-wide financial statements* are classified as governmental activities. These activities include the following:

<u>Instruction</u> includes teacher salaries and benefits, teacher aides, substitute teachers, textbooks, depreciation of instructional buildings, professional development, and classroom instructional materials, supplies and equipment.

<u>Instructional support</u> includes salaries and benefits for school principals, assistant principals, librarians, counselors, school secretaries, school bookkeepers, speech therapists, school social workers, school nurses, and professional development expenses.

<u>Operation and maintenance</u> includes utilities, security services, janitorial services, maintenance services, and depreciation of maintenance vehicles.

<u>Auxiliary services</u> includes student transportation expenses, such as bus driver salaries and benefits, mechanics, bus aides, vehicle maintenance and repair expenses, vehicle fuel, depreciation of buses and bus shops, and fleet insurance. Also included are food service expenses such as lunchroom managers, cooks, cashiers and servers' salaries and benefits as well as donated and purchased food, food preparation and service supplies, kitchen and lunchroom equipment and depreciation of food service equipment and facilities.

General administration and central office support includes salaries and benefits for the superintendent, assistants, clerical and financial staff, curriculum staff, and other personnel that provide system-wide support for the schools. Also included are legal expenses, liability insurance, training for board members and general administrative staff, printing costs, and depreciation of central office equipment and facilities.

<u>Interest and fiscal charges</u> include interest, but not principal payments, on long-term debt issues and other expenses related to the issuance and continuance of debt issues.

Other includes the salaries and benefits for preschool teachers and aides, extended day personnel, and instructors. Also included are the materials, supplies, equipment, related depreciation, and other expenses for operating programs outside of those for educating students in the kindergarten through 12th grade instructional programs.

Government-wide financial statements report the capitalization of capital assets and depreciation of all exhaustible capital assets and the outstanding balances of long-term debt and other obligations. These statements report all assets, deferred outflows of resources, liabilities and deferred inflows of resources perpetuated by these activities using the accrual basis of accounting. The accrual basis takes into account all of the Board's current year revenues and expenses regardless of when received or paid. This approach moves the financial reporting method for governmental entities closer to the financial reporting methods used in the private sector. The following government-wide financial statements report on all of the governmental activities of the Board as a whole.

The *statement of net position* (Exhibit #l) is most closely related to a balance sheet. It presents information on all the Board's assets (what it owns) deferred outflows of resources and liabilities and deferred inflows of resources (what it owes), with the difference reported as net position. The net position reported in this statement represents the accumulation of changes in net position for the current fiscal year and all fiscal years in the past combined. Over time, the increases or decreases in net position reported in this statement may serve as a useful indicator of whether the financial position of the school board is improving or deteriorating.

The *statement of activities* (Exhibit #2) is most closely related to an income statement. It presents information showing how the Board's net position changed during the current fiscal year only. All of the current year's revenues and expenses are accounted for in the *statement of activities* regardless of when the cash is received or paid. This statement shows gross expenses and offsetting program revenues to arrive at net cost information for each major expense function or activity of the Board. By showing the change in net position for the year, the reader may be able to determine whether the Board's financial position has improved or deteriorated over the course of the current fiscal year. The change in net position may be financial or non-financial in nature. Non-financial factors which may have an impact on the Board's financial condition include: age and condition of facilities, mandated educational programs for which little or no funding is provided, and increases or decreases in funding from state and federal governments, to name a few.

**Fund financial statements** - A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Board uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. This reporting model requires the Board to present financial statements on a fund basis, but with some modifications. All of the funds of the Board are classified as governmental funds.

**Governmental Funds** - Governmental fund financial statements begin on Exhibit #3. These statements account for basically the same governmental activities reported in the *government-wide financial statements*. Until 2003, fund information had been reported in the aggregate by type of fund. As required under the Statement 34 reporting model, the fund financial statements presented herein display information on each of the Board's most important governmental funds or major funds. This is required in order to better assess the Board's accountability for significant governmental programs or certain dedicated revenue. The Board's major funds are the General Fund, Special Revenue Fund and the Capital Projects Fund.

The fund financial statements are measured on the modified-accrual basis of accounting where revenues and expenditures are recorded when they become measurable and available. As a result, the fund financial statements focus more on the near term use and availability of expendable resources. The information provided in these statements is useful in determining the Board's immediate financial needs. This is in contrast to the accrual-based *government-wide financial statements*, which focus more on overall long-term availability of expendable resources. The relationship between governmental activities reported in the *government-wide financial statement* and the governmental funds reported in the fund financial statement are reconciled on Exhibit #4 and Exhibit #6 of these financial statements. These reconciliations are useful to readers in understanding the long-term impact of the Board's short-term financial decisions.

**Notes to the Basic Financial Statements** - The *notes to the basic financial statements* provide additional information that is essential for the statements to fairly represent the Board's financial position and its operations. The notes contain important information that is not part of the basic financial statements. However, the notes are an integral part of the statements, not an appendage to them. The *notes to the basic financial statements* begin following the financial statements.

After the presentation of the basic financial statements and accompanying notes to the basic financial statements, this reporting model requires additional *required supplementary information* to be presented following the *notes to the basic financial statements*. The *required supplementary information* provides a comparison of the original adopted budgets to the final amended budgets of the Board's General Fund and Special Revenue Fund which are then further compared to the actual operating results for the fiscal year. The comparison of this data allows users to assess management's ability to project and plan for its operations throughout the year.

#### Financial Analysis of the Board as a Whole

As indicated earlier, net position may serve over time as a useful indicator of a government's financial position. Refer to Table 1 when reading the following analysis of net position. The Board's total liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources by \$4,176,219.14 at September 30, 2016.

- The Board's net investment in capital assets is represented by over \$12.33 million of this amount. Since these capital assets represent investment in land, buildings, school buses, furniture and equipment, this portion of net position is not available for future spending or funding of operations.
- Restricted net position is reported separately to show the external legal constraints from debt covenants and enabling legislation that limit the Board's ability to use those net positions for day-to-day operations. \$851,251 is reserved for capital projects and \$489,866 for other purposes.
- The balance of unrestricted net position is (\$17.85) million due to the implementation of GASB 68.

Table 1: Summary of Net Position As of September 30, 2015 and 2016 (in millions)

	2015	2016	2016
	Governmental	Governmental	Percent of
	Activities	Activities	Total
Current and Other Assets	13.22	13.99	50.43%
Capital Assets	12.85	13.75	49.57%
Total Assets	26.07	27.74	100.00%
Deferred Outflows of Resources	1.86	3.61	100.00%
Current Liabilities	3.24	3.39	10.88%
Noncurrent Liabilities	23.90	27.78	89.12%
Total Liabilities	27.14	31.17	100.00%
Deferred Inflows of Resources	5.56	4.36	100.00%
Net Position: Net Investment in Capital Assets Restricted for Capital Projects Restricted for Other Purposes Unrestricted Total Net Position	12.27	12.33	(294.98%)
	0.97	0.85	(20.33%)
	0.29	0.49	(11.72%)
	(18.30)	(17.85)	427.03%
	(4.77)	(4.18)	100.00%

Table 2 Summary of Changes in Net Position From Operating Results Fiscal Year Ended September 30, 2015 and 2016 (in millions)

	2015 Governmental Activities	2016 Governmental Activities	2016 Percent of Total
Revenues:			
Program Revenues			
Charges for Services	\$2.56	\$2.87	9.50%
Operating Grants and Contributions	16.80	17.13	56.69%
Capital Grants and Contributions	0.85	0.75	2.48%
General Revenues:			
Taxes			
Property Taxes for General Purposes	4.43	4.35	14.39%
Sales and Use Tax for General Purposes	3.41	3.62	11.98%
Miscellaneous Taxes	0.08	0.08	0.26%
Interest	0.61	0.08	0.26%
Gain on disposition of capital assets	0.00	0.12	0.40%
Miscellaneous	1.39	1.22	4.04%
<b>Total Revenues:</b>	30.13	30.22	100.00%
Expenses:			
Governmental Activities			
Instruction	15.16	15.31	51.69%
Instructional Support	4.22	4.64	15.66%
Operation and Maintenance	2.83	2.63	8.88%
Auxiliary Services			
Auxiliary Services - Food Service	2.27	2.20	7.43%
Auxiliary Services - Transportation	2.22	2.22	7.49%
General Administration and Central			
Support	1.46	1.08	3.65%
Other	1.32	1.51	5.10%
Interest on Long-Term Debt	0.03	0.03	0.10%
<b>Total Expenses</b>	29.51	29.62	100.00%
Increase (Decrease) in Net Position	0.62	0.60	
Net Position - Beginning of Year	5.39	(4.77)	
Net Position - End of Year	<b>\$(4.77)</b>	<b>\$(4.18)</b>	

The Board's net position increased by \$598,134.54 during the current fiscal year.

Governmental Activities - As shown in *Exhibit #2*, the cost of services rendered from the Board's governmental activities for the year ended September 30, 2016 was \$29.62 million. It is important to note that not all of these costs were borne by the taxpayers of Colbert County.

- Some of the cost, \$2.87 million, was paid by users who benefited from services provided during the year, such as school lunches and participation in school extra-curricular activities.
- State and federal government subsidized certain programs with grants and contributions totaling \$17.13 million.
- Other program revenue sources, such as capital grants, provided another \$0.75 million in revenues.

Table 3 is a condensed statement taken from the *Statement of Activities* showing the total cost for providing identified services for seven major Board activities. Total cost of services is compared to the net cost of providing these services. The net cost of services is the remaining cost of services after subtracting grants and charges for services that the Board used to offset the program's total cost. In other words, the net cost shows the financial burden that was placed on all taxpayers for each of these activities. This information allows citizens to consider the cost of each program in comparison to the benefits they believe are provided.

Table 3
Net Cost of Governmental Activities

	Total	Net
	Cost	Cost
Instructional Services	\$15,310,072	\$(3,701,626)
Instructional Support Services	4,638,577	(1,541,885)
Operation and Maintenance	2,630,244	(1,902,052)
Auxiliary Services:		
Food Service	2,201,294	(410,560)
Transportation	2,224,080	(163,975)
General Administration and Central Support	1,077,542	(858,993)
Other	1,508,595	(264,808)
Interest on Long-Term Debt	29,188	(29,187)
<b>Total Expenses</b>	\$29,619,592	\$(8,873,086)

#### **Financial Analysis of School Board Funds**

As noted earlier, the Board uses fund accounting to control and manage resources in order to ensure compliance with finance-related legal requirements. Using funds to account for resources for particular purposes helps the reader to determine whether the Board is being accountable for the resources provided by taxpayers and other entities, and it may also help to provide more insight into the Board's overall financial health. The following analysis of the Board's funds should be read in reference to the fund financial statements.

Governmental Funds - The focus of the Board's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Board's financial requirements (Note that the relationship between the fund financial statements and the government-wide financial statements are reconciled on Exhibits #4 and #6). The financial performance of the Board as a whole is reflected in its governmental funds as well. At the end of the fiscal year, the Board's governmental funds reported combined ending fund balances of \$6.97 million.

- \$2.860 million of this total is found in the fund balance of the General Fund.
- \$1.184 million represents the fund balance of the Special Revenue Fund.
- \$2.929 million represents the fund balance of the Capital Projects Fund.

<u>General Fund</u> - The general fund is the primary operating fund of the Board. The Board incurred an increase in fund balance in the amount of \$199,754.13. The General Fund receives proceeds from State, Federal and Local Sources for General Education Purposes.

<u>Special Revenue Fund</u> - The special revenue fund is comprised of all Federal funds restricted for approved program purposes; Child Nutrition Program funds; and Public funds in the Local Schools.

<u>Capital Projects Fund</u> - The capital projects fund is used to account for and report financial resources that are restricted, committed or assigned to expenditures for capital outlay.

#### **Budgetary Highlights of Major Funds**

On or before October 1st of each year, the Board is mandated by state law to prepare and submit to the State Superintendent of Education the annual budget adopted by the Board. The original fiscal year 2016 budget was adopted by the Board in a meeting held on September 10, 2015. Over the course of the year, the Board revised the annual operating Budgets to:

- (1) correct beginning balances to actual amounts at 09/30/2015.
- (2) identify and budget carryover amounts of federal funds.
- (3) add land purchase
- (4) add CTE extended grant
- (5) add Penny Trust Fund funds
- (6) add At-Risk Funds
- (7) add Bus Financing and Sale of Buses
- (8) add OSR additional funds
- (9) add Kindergarten Grant funds
- (10) add purchase of maintenance truck
- (11) add Homeless Grant funds

#### **Capital Asset and Debt Administration**

#### **Capital Assets**

As of September 30, 2016, the Board had invested \$13,753,961.32 in a broad range of capital assets, including land, buildings, school furniture, school buses, instructional equipment, computer hardware, maintenance vehicles, custodial equipment, and athletic equipment. The table below provides additional information on these assets.

Table 4 Capital Assets

Land	\$299,456.00
Land Improvements	294,000.71
Buildings and Improvements	20,853,728.01
Equipment and Furniture	5,172,160.66
Assets Under Capital Lease	1,090,050.00
Less: Accumulated Depreciation	(13.955,434.06)

Total Capital Assets \$13,753,961.32

#### **Long-Term Debt**

At year-end, the Board had \$448,683.58 in long-term debt payable through the board's leveraged portion of the Public School Fund Annual Allocation from State Funds.

**Table 5: Long-Term Debt**Fiscal Year Ended September 30, 2016
FY 2016 Schedule of Debt

Original	Year	Final	Principal	Interest	Balance	Fund
Amount	Borrowed	Date	Paid	Paid	09/30/16	Source
\$2,165,620	1999	05/01/2019	135,073.13	\$29,187.84	\$448,683.58	2120

#### **Capital Lease Obligation**

The Board is obligated under a certain lease for buses accounted for as a capital lease. If the Board completes the lease payments according to the schedule below, which is the stated intent of the Board, ownership of the leased equipment will pass to the Board. The following is a schedule of future minimum lease payments under capital lease, together with the net present value of the minimum lease payments as of September 30, 2016.

Fiscal Year Ending	Governmental Activities			
September 30, 2017	\$	120,340.38		
2018		120,340.37		
2019		120,340.37		
2020		120,340.37		
2021		120,340.38		
2022-2025		481,361.50		
Total Minimum Lease Payments		1,083,063.37		
Less: Amount Representing Interest		113,353.74		
Present Value of Net Minimum Lease Payments	\$	969,709.63		

#### **Pension Liability**

Due to the adoption of GASB 68, a pension liability of \$26,355,000 had to be booked. This liability has of course caused the Board to have a negative net position.

#### **Economic Factors and Next Year's Budget**

The following are currently known Colbert County economic factors considered as we move into the 2016-2017 fiscal year.

- With local funding heavily dependent on Sales Tax revenue, we are very susceptible to revenue shortfalls due to changes in the local economy.
- Ad Valorem Property Taxes and Sales Taxes that are received from the collections in the County are pledged to meet the State's 10-mill requirement for participation in the Foundation Program. Here is a brief history or the Board's 10 mill match:

Fiscal Year	10 Mill Match
2012	\$2,803,480
2013	\$3,300,863
2014	\$4,009,839
2015	\$2,781,080
2016	\$3,001,960
2017	\$3,271,940

- A decrease in ADM from FY 16 of 95.70 resulted in an actual decrease of 4.84 State Funded units. The reduction in state funds coupled with economic conditions will call for program cuts, larger class sizes, shortened contract days, or other losses of State Revenue for FY 2017 and years following.
- We are anticipating no additional State Revenue in the coming years, and must plan accordingly. The increase in the cost of benefits will be a factor to consider when budgeting for the future. The loss of State-Funded Teacher units will create a hardship from classroom to boardroom. Continuous lack of adequate funding for our educators will hamper any efforts to recruit the best teachers for our students.
- Our student enrollment continues to decline which causes a reduction in "earned teacher units" based on average daily membership. The loss of state funds for teacher salaries and benefits and related budget items causes the Board to reduce further our workforce, increase class sizes, or cut currently offered programs in an effort to maintain "locally funded teacher units" at a level that can be supported by local revenue.

Enrollment History – ADM = Average Daily Membership of enrolled students:

- FY 2016-2017 ADM 2,535.10 loss of 95.70
- FY 2015-2016 ADM 2,630.80 loss of 30.45
- FY 2014-2015 ADM 2,661.25 loss of 34.25
- FY 2013-2014 ADM 2,695.50 loss of 62.15
- FY 2012-2013 ADM 2,757.65 loss of 73.85
- FY 2011-2012 ADM 2,831.50 loss of 25.00
- FY 2010-2011 ADM 2,856.50 loss of 76.75
- FY 2009-2010 ADM 2,933.25 loss of 44.0
- FY 2008-2009 ADM 2,977.25 loss of 42.4
- FY 2007-2008 ADM 3,019.65 loss of 95.5
- FY 2006-2007 ADM 3,115.15 loss of 83.35
- FY 2005-2006 ADM 3,198.50 loss of 69.99
- FY 2004-2005 ADM 3,268.49 loss of 5.36
   FY 2003-2004 ADM 3,273.85 loss of 69.70
- FY 2002-2003 ADM 3,343.55 gain of 6.85
- 1 1 2002-2003 ADM 3,3+3.33 gam of 0.03
- FY 2001-2002 ADM 3,336.70 loss of 19.22
- FY 2000-2001 ADM 3,355.92 loss of 103.12
- FY 1999-2000 ADM 3,459.04

This loss over seventeen years of 923.94 students represents a loss of 52.73 state funded units from 221.94 in 1999-2000, to 169.21 in 2016-2017.

- Our locally funded teacher units for the 2016-2017 School Year total over fifteen (15). The need for Locally Funded Teacher Units continues to increase. We must be able to support a larger number of local teacher units with our local funds to effectively provide education opportunities to our students.
- State Funding continues to be unreliable when planning for our future, with State Budget woes causing further funding divisor increases, program cutbacks and other cost-cutting measures.

#### **Contacting the School Board's Financial Management**

This financial report is designed to provide citizens, taxpayers, investors, and creditors with a general overview of the Board's finances and to show the Board's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact James Brumley, Chief School Finance Officer, Colbert County Board of Education, P.O. Box 538, Tuscumbia, AL 35674, Phone (256) 386-8565, email jbrumley@colbert.k12.a1.us.



### Statement of Net Position September 30, 2016

	Governmental Activities
<u>Assets</u>	
Cash	\$ 8,705,828.11
Ad Valorem Property Taxes Receivable	3,631,032.20
Due from Other Governments	1,589,495.22
Inventories	66,114.13
Capital Assets (Note 4):	·
Nondepreciable	299,456.00
Depreciable, Net	13,454,505.32
Total Assets	27,746,430.98
<u>Deferred Outflows of Resources</u>	
Employer Pension Contribution	1,881,973.84
Proportionate Share of Collective Deferred Outflows	
Related to Net Pension Liability	1,726,000.00
Total Deferred Outflows of Resources	3,607,973.84
<u>Liabilities</u>	
Due to Other Governments	484,737.34
Unearned Revenue	5,588.12
Salaries and Benefits Payable	2,898,016.33
Long-Term Liabilities:	
Portion Due or Payable Within One Year:	
Bonds Payable	141,872.45
Note Payable	1,870.08
Capital Lease Payable	98,327.97
Portion Due or Payable After One Year:	
Bonds Payable	306,811.13
Note Payable	4,986.68
Capital Lease Payable	871,381.66
Net Pension Liability	26,355,000.00
Total Liabilities	\$ 31,168,591.76

The accompanying Notes to the Financial Statements are an integral part of this statement.

	Governmental Activities			
<u>Deferred Inflows of Resources</u>				
Unavailable Revenue - Property Taxes	\$ 3,631,032.20			
Proportionate Share of Collective Deferred Inflows				
Related to Defined Benefit Pension Plans	731,000.00			
Total Deferred Inflows of Resources	4,362,032.20			
Net Position				
Net Investment in Capital Assets	12,328,711.35			
Restricted for:				
Capital Projects	851,250.90			
Other Purposes	489,866.13			
Unrestricted	(17,846,047.52)			
Total Net Position	\$ (4,176,219.14)			

Exhibit #1

## Statement of Activities For the Year Ended September 30, 2016

				Pro	ogram Revenues	
Francisco (Processor	<b>F</b>	Charges			Operating Grants	
Functions/Programs	Expenses		for Services		and Contributions	
Governmental Activities						
Instruction	\$ 15,310,071.46	\$	519,430.54	\$	10,825,298.95	
Instructional Support	4,638,577.32		157,441.96		2,869,060.41	
Operation and Maintenance	2,630,244.11		150,096.86		478,688.66	
Auxiliary Services:						
Student Transportation	2,224,080.08		44,990.99		1,720,775.81	
Food Service	2,201,293.74		1,640,754.93		149,979.09	
General Administration and Central Support	1,077,542.37		2,506.63		196,147.65	
Interest and Fiscal Charges	29,187.84					
Other Expenses	1,508,595.37		355,248.65		888,538.72	
Total Governmental Activities	\$ 29,619,592.29	\$	2,870,470.56	\$	17,128,489.29	

#### **General Revenues:**

Taxes:

Property Taxes for General Purposes

Sales Tax

Alcohol Beverage Tax

Other Taxes

**Investment Earnings** 

Gain on Disposition of Capital Assets

TVA in Lieu of Taxes

Miscellaneous

**Total General Revenues** 

Changes in Net Position

Net Position - Beginning of Year

Net Position - End of Year

4

The accompanying Notes to the Financial Statements are an integral part of this statement.

Net (Expens	es	) Re	venues	
and Changes	in	Net	<b>Position</b>	

		and C	changes in Net Position
С	apital Grants	Т	otal Governmental
and	Contributions		Activities
\$	263,716.11	\$	(3,701,625.86)
	70,189.88		(1,541,885.07)
	99,406.68		(1,902,051.91)
	294,338.08		(163,975.20)
			(410,559.72)
	19,895.25		(858,992.84)
			(29,187.84)
			(264,808.00)
\$	747,546.00	=	(8,873,086.44)
			4,354,178.36
			3,618,746.35
			20,864.35
			56,616.82
			81,743.35
			119,461.80
			639,032.49
			580,577.46

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### Balance Sheet Governmental Funds September 30, 2016

		General Fund		Special Revenue Fund
Assets				
Cash	\$	4,654,097.42	\$	1,122,856.43
Ad Valorem Property Taxes Receivable	•	3,631,032.20	•	,,,
Due from Other Governments		1,091,162.53		498,332.69
Interfund Receivables		369,828.70		,
Inventories		000,0=0110		66,114.13
Total Assets		9,746,120.85		1,687,303.25
Liabilities, Deferred Inflows of Resources and Fund Balances				
<u>Liabilities</u>				
Due to Other Governments		484,695.00		42.34
Interfund Payables				369,828.70
Unearned Revenue				5,588.12
Salaries and Benefits Payable		2,770,270.82		127,745.51
Total Liabilities		3,254,965.82		503,204.67
<u>Deferred Inflows of Resources</u>				
Unavailable Revenue - Property Taxes		3,631,032.20		
Total Deferred Inflows of Resources		3,631,032.20		
Fund Balances				
Nonspendable:				
Inventories				66,114.13
Restricted:				
Child Nutrition				423,752.00
Capital Projects				·
Fleet Renewal				
Assigned to:				
Capital Projects				
Local Schools				694,232.45
Unassigned		2,860,122.83		·
Total Fund Balances		2,860,122.83		1,184,098.58
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$	9,746,120.85	\$	1,687,303.25

The accompanying Notes to the Financial Statements are an integral part of this statement.

	Capital Projects Fund		Total Governmental Funds
\$	2,928,874.26	\$	8,705,828.11
			3,631,032.20
			1,589,495.22
			369,828.70 66,114.13
	2,928,874.26		14,362,298.36
	2,320,014.20		14,502,250.50
			484,737.34
			369,828.70
			5,588.12
			2,898,016.33
			3,758,170.49
			3,631,032.20
			3,631,032.20
			66,114.13
			423,752.00
	449,357.51		449,357.51
	401,893.39		401,893.39
	2,077,623.36		2,077,623.36
			694,232.45
			2,860,122.83
_	2,928,874.26	Φ.	6,973,095.67
\$	2,928,874.26	\$	14,362,298.36

Exhibit #3



# Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position September 30, 2016

Total Fund Balances - Governmental Funds (Exhibit 3)

\$ 6,973,095.67

Amounts reported for governmental activities in the Statement of Net Position (Exhibit 1) are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds. These assets consist of:

Land	\$ 299,456.00
Land Improvements	294,000.71
Buildings and Improvements	20,853,728.01
Equipment and Furniture	5,172,160.66
Assets Under Capital Lease	1,090,050.00
Less: Accumulated Depreciation	(13,955,434.06)
Total Capital Assets	13,753,961.32

Long-term liabilities, including net pension obligations and bonds payable, are not due and payable in the current period and, therefore, are not reported as liabilities in the funds.

or F		mounts Due or Payable thin One Year	Amounts Due or Payable After One Year	
Bonds Payable Note Payable	\$	141,872.45 1,870.08	306,811.13 4,986.68	
Capital Lease Payable Net Pension Liability		98,327.97	871,381.66 26,355,000.00	
Total Liabilities	\$	242,070.50	27,538,179.47	(27,780,249.97)

Deferred Outflows and Inflows of Resources related to pensions are applicable to future periods and, therefore, are not reported in the governmental funds.

Deferred Outflows Related to Defined Benefit Pension Plan	\$ 3,607,973.84
Deferred Inflows Related to Defined Benefit Pension Plan	 (731,000.00)

2,876,973.84

Total Net Position - Governmental Activities (Exhibit 1)

\$ (4,176,219.14)

The accompanying Notes to the Financial Statements are an integral part of this statement.

Colbert County

# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended September 30, 2016

	General Fund	Special Revenue Fund
<u>Revenues</u>		
State	\$ 14,837,538.56	\$
Federal	176,268.16	3,175,161.37
Local	8,708,763.70	2,048,405.63
Other	19,979.36	65,248.85
Total Revenues	23,742,549.78	5,288,815.85
<u>Expenditures</u>		
Current:		
Instruction	12,899,589.80	1,942,982.54
Instructional Support	3,970,577.04	540,618.83
Operation and Maintenance	2,217,577.37	181,437.47
Auxiliary Services:		
Student Transportation	1,676,420.91	139,469.12
Food Service		2,346,052.40
General Administration and Central Support	868,596.20	151,560.29
Other	972,331.57	539,468.26
Capital Outlay	12,063.93	30,936.00
Debt Service:		
Principal Retirement		492.52
Interest and Fiscal Charges		
Total Expenditures	22,617,156.82	5,873,017.43
Excess (Deficiency) of Revenues Over Expenditures	1,125,392.96	(584,201.58)
Other Financing Sources (Uses)		
Indirect Cost	230,834.46	
Long-Term Debt Issued		7,349.28
Transfers In	77,616.75	906,230.90
Other Financing Sources	23,464.40	
Sale of Capital Assets	123,676.46	
Transfers Out	(1,381,230.90)	(68,330.70)
Total Other Financing Sources (Uses)	(925,638.83)	845,249.48
Net Changes in Fund Balances	199,754.13	261,047.90
Fund Balances - Beginning of Year	2,660,368.70	923,050.68
Fund Balances - End of Year	\$ 2,860,122.83	\$ 1,184,098.58

The accompanying Notes to the Financial Statements are an integral part of this statement.

	Capital Projects Fund	Total Governmental Funds		
\$	745,709.00	\$	15,583,247.56	
·	,		3,351,429.53	
	297,726.00		11,054,895.33	
			85,228.21	
	1,043,435.00		30,074,800.63	
	66,487.22		14,909,059.56	
	134,739.94		4,645,935.81	
	190,752.69		2,589,767.53	
	136,192.14		1,952,082.17	
			2,346,052.40	
	50,973.79		1,071,130.28	
			1,511,799.83	
	1,653,414.36		1,696,414.29	
	255,413.50		255,906.02	
	29,187.84		29,187.84	
	2,517,161.48		31,007,335.73	
	(1,473,726.48)		(932,535.10)	
			230,834.46	
	1,090,050.00		1,097,399.28	
	475,000.00		1,458,847.65	
			23,464.40	
			123,676.46	
	(9,286.05)		(1,458,847.65)	
	1,555,763.95		1,475,374.60	
	82,037.47		542,839.50	
	2,846,836.79		6,430,256.17	
\$	2,928,874.26	\$	6,973,095.67	

# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended September 30, 2016

Net Changes in Fund Balances - Total Governmental Funds (Exhibit 5)

\$ 542,839.50

Amounts reported for governmental activities in the Statement of Activities (Exhibit 2) are different because:

Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay (\$1,696,414.29) exceeds depreciation expense (\$792,553.69) in the period.

903,860.60

Some of the capital assets acquired this year were financed with capital leases. The amount financed by the leases is reported in the governmental funds as a source of financing. On the other hand, the capital leases are not revenues in the Statement of Activities, but rather constitute long-term liabilities in the Statement of Net Position.

(1,090,050.00)

Repayment of debt principal is an expenditure in the governmental funds, but it reduces long-term liabilities in the Statement of Net Position and does not affect the Statement of Activities.

255,906.02

Proceeds from the issuance of debt are reported as financing sources in governmental funds and thus contribute to the change in fund balance. Issuing long-term debt increases liabilities in the Statement of Net Position but does not affect the Statement of Activities.

(7,349.28)

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Gain on Disposition of Capital Assets Proceeds from Sale of Capital Assets Net Increase in Pension Expense \$ 119,461.80 (123,676.46) (2,857.64)

(7,072.30)

Change in Net Position of Governmental Activities (Exhibit 2)

\$ 598,134.54

The accompanying Notes to the Financial Statements are an integral part of this statement.

## Note 1 – Summary of Significant Accounting Policies

The financial statements of the Colbert County Board of Education (the "Board") have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

#### A. Reporting Entity

The Board is governed by a separately elected board composed of six members elected by the qualified electors of the County. The Board is responsible for the general administration and supervision of the public schools for the educational interests of the County (with the exception of cities having a city board of education).

Generally accepted accounting principles (GAAP) require that the financial reporting entity consist of the primary government and its component units. Accordingly, the accompanying financial statements present the Board (a primary government).

Component units are legally separate organizations for which the elected officials of the primary government are financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Based on the application of these criteria, there are no component units which should be included as part of the financial reporting entity of the Board.

#### B. Government-Wide and Fund Financial Statements

#### **Government-Wide Financial Statements**

The Statement of Net Position and the Statement of Activities display information about the Board. These statements include the financial activities of the overall government. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the Board's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. The Board does not allocate indirect expenses to the various functions. Program revenues include (a) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or program and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

## Fund Financial Statements

The fund financial statements provide information about the Board's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The Board reports the following major governmental funds:

- ◆ <u>General Fund</u> The General Fund is the primary operating fund of the Board. It is used to account for all financial resources except those required to be accounted for in another fund. The Board primarily receives revenues from the Education Trust Fund (ETF) and local taxes. Amounts appropriated from the ETF were allocated to the school board on a formula basis.
- ◆ <u>Special Revenue Fund</u> This fund is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. Various federal and local funding sources are included in this fund. Some of the significant federal funding sources include the federal funds that are received for Special Education, Title I and the Child Nutrition program in addition to various smaller grants, which are required to be spent for the purposes of the applicable federal grants. Also included in this fund are the public and non-public funds received by the local schools which are generally not considered restricted or committed.
- ♦ <u>Capital Projects Fund</u> This fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlay, including the acquisition or construction of capital facilities and other capital assets.

## C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash flows. Nonexchange transactions, in which the Board gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Board considers revenues to be available if they are collected within sixty (60) days of the end of the current fiscal year. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. General long-term debt issued and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the Board funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the Board's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

# <u>D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balances</u>

## 1. Deposits

Cash includes cash on hand and demand deposits.

#### 2. Receivables

Sales tax receivables are based on the amounts collected within 60 days after year-end.

Millage rates for property taxes are levied at the first regular meeting of the County Commission in February of each year. Property is assessed for taxation as of October 1 of the preceding year based on the millage rates established by the County Commission. Property taxes are due and payable the following October 1 and are delinquent after December 31. Amounts receivable, net of estimated refunds and estimated uncollectible amounts, are recorded for the property taxes levied in the current year. However, since the amounts are not available to fund current year operations, the revenue is deferred and recognized in the subsequent fiscal year when the taxes are both due and collectible and available to fund operations.

Receivables due from other governments include amounts due from grantors for grants issued for specific programs and capital projects.

#### 3. Inventories

Inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

#### 4. Restricted Assets

Certain funds received from the State Department of Education and sales taxes for capital projects and improvements included in cash on the balance sheet are considered restricted assets because they are maintained separately and their use is limited. The Public School Capital Projects, Sales Tax and Fleet Renewal funding sources are used to report proceeds that are restricted for use in various construction projects and the purchase of school buses.

#### 5. Capital Assets

Capital assets, which include property and equipment, are reported in the government-wide financial statements. Such assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated fixed assets are valued at their estimated fair market value on the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Major outlays of capital assets and improvements are capitalized as projects are constructed.

Depreciation on all assets is provided on the straight-line basis over the asset's estimated useful life. Capitalization thresholds (the dollar values above which asset acquisitions are added to the capital asset accounts) and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Capitalization Threshold	Estimated Useful Life
Land Improvements (Exhaustible) Buildings Building Improvements Equipment and Furniture Vehicles	\$50,000 \$50,000 \$50,000 \$ 5,000 \$ 5,000	20 years 25 - 50 years 5 - 30 years 5 - 20 years 8 - 15 years

#### 6. Deferred Outflows of Resources

Deferred outflow of resources is reported in the government-wide financial statements. Deferred outflows of resources are defined as a consumption of net position by the government that is applicable to a future reporting period. Deferred outflows of resources increase net position, similar to assets.

## 7. Long-Term Obligations

In the government-wide financial statements long-term debt and other long-term obligations are reported as liabilities in the governmental activities Statement of Net Position.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 8. Deferred Inflows of Resources

Deferred inflows of resources are reported in the government-wide and fund financial statements. Deferred inflows of resources are defined as an acquisition of net position/fund balances by the government that is applicable to a future reporting period. Deferred inflows of resources decrease net position/fund balances, similar to liabilities.

#### 9. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, the Teachers' Retirement System of Alabama (the "Plan") financial statements are prepared using the economic resources measurement focus and accrual basis of accounting. Contributions are recognized as revenues when earned, pursuant to plan requirements. Benefits and refunds are recognized as revenues when due and payable in accordance with the terms of the Plan. Expenses are recognized when the corresponding liability is incurred, regardless of when the payment is made. Investments are reported at fair value. Financial statements are prepared in accordance with requirements of the Governmental Accounting Standards Board (GASB). Under these requirements, the Plan is considered a component unit of the State of Alabama and is included in the State's Comprehensive Annual Financial Report.

#### 10. Net Position/Fund Balances

Net position is reported on the government-wide financial statements and is required to be classified for accounting and reporting purposes into the following categories:

- ♦ Net Investment in Capital Assets Capital assets, net of accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction or improvement of those assets plus or minus any deferred outflows of resources and deferred inflows of resources that are attributable to those assets or related debt. Any significant unspent related debt proceeds and any deferred outflows or inflows at year-end related to capital assets are not included in this calculation.
- <u>Restricted</u> Constraints imposed on net position by external creditors, grantors, contributors, laws or regulations of other governments, or law through constitutional provision or enabling legislation.
- ♦ <u>Unrestricted</u> is the net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted portion of net position. Assignments and commitments of unrestricted net position should not be reported on the face of the Statement of Net Position.

Fund balance is reported in governmental funds in the fund financial statements under the following five categories:

- A. Nonspendable fund balances include amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. Examples of nonspendable fund balance reserves for which fund balance shall not be available for financing general operating expenditures include: inventories, prepaid items and long-term receivables.
- B. Restricted fund balances consist of amounts that are subject to externally enforceable legal restrictions imposed by creditors, grantors, contributors or laws and regulations of other governments; or through constitutional provisions or enabling legislation.
- C. Committed fund balances consist of amounts that are subject to a purpose constraint imposed by formal action or resolution of the Board, which is the highest level of decision-making authority, before the end of the fiscal year and that require the same level of formal action to remove or modify the constraint.
- D. Assigned fund balances consist of amounts that are intended to be used by the Board for specific purposes. The Board authorizes the Superintendent or Chief School Financial Officer to make a determination of the assigned amounts of fund balance. Such assignments may not exceed the available (spendable, unrestricted, uncommitted) fund balance in any particular fund. Assigned fund balances require the same level of authority to remove the constraint.
- E. Unassigned fund balances include all spendable amounts not contained in the other classifications. This portion of the total fund balance in the General Fund is available to finance operating expenditures.

When an expenditure is incurred for purposes for which both restricted and unrestricted (committed, assigned, or unassigned) amounts are available, it shall be the policy of the Board to consider the restricted amounts to have been reduced first. When an expenditure is incurred for the purposes for which amounts in any of the unrestricted fund balance classifications could be used, it shall be the policy of the Board that committed amounts would be reduced first, followed by assigned amounts and then unassigned amounts.

The Board has established a minimum fund balance policy which recognizes that the establishment and maintenance of adequate fund reserves is necessary to avoid disruption in the educational programs in the schools. The Superintendent or Chief School Financial Officer will inform the Board, before the Board votes on a budget or budget amendment, if the approval of the budget or budget amendment will prevent the establishment or maintenance of a one-month's operating balance. A one-month's operating balance shall be determined by dividing the General Fund expenditures and fund transfers out by 12. In determining the General Fund expenditures and fund transfers out, the current or proposed budget amendment shall be used.

## Note 2 - Stewardship, Compliance, and Accountability

#### **Budgets**

Budgets are adopted on a basis of accounting consistent with accounting principles generally accepted in the United States of America (GAAP) for the General Fund and the Special Revenue Fund with the exception of salaries and benefits, which are budgeted only to the extent expected to be paid rather than on the modified accrual basis of accounting. All other governmental funds adopt budgets on the modified accrual basis of accounting, with the exception of the Capital Projects Fund, which adopts project-length budgets. All appropriations lapse at fiscal year-end.

On or before October 1 of each year, each county board of education shall prepare and submit to the State Superintendent of Education the annual budget to be adopted by the County Board of Education. The Superintendent or County Board of Education shall not approve any budget for operations of the school for any fiscal year which shall show expenditures in excess of income estimated to be available plus any balances on hand.

#### Note 3 – Deposits

The custodial credit risk for deposits is the risk that, in the event of a bank failure, the Board will not be able to cover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Board's deposits at year-end were entirely covered by federal depository insurance or by the Security for Alabama Funds Enhancement Program (SAFE Program). The SAFE Program was established by the Alabama Legislature and is governed by the provisions contained in the *Code of Alabama 1975*, Sections 41-14A-1 through 41-14A-14. Under the SAFE Program all public funds are protected through a collateral pool administered by the Alabama State Treasurer's Office. Under this program, financial institutions holding deposits of public funds must pledge securities as collateral against those deposits. In the event of failure of a financial institution, securities pledged by that financial institution would be liquidated by the State Treasurer to replace the public deposits not covered by the Federal Deposit Insurance Corporation (FDIC). If the securities pledged fail to produce adequate funds, every institution participating in the pool would share the liability for the remaining balance.

## Note 4 - Capital Assets

Capital asset activity for the year ended September 30, 2016, was as follows:

	Balance 10/01/2015	Additions/ Reclassifications (*)	Retirements/ Reclassifications (*)	Balance 09/30/2016
Governmental Activities:				
Capital Assets, Not Being Depreciated:				
Land	\$ 259,806.00	\$ 39,650.00	\$	\$ 299,456.00
Construction in Progress	17,825.81		(17,825.81)	,
Total Capital Assets, Not Being Depreciated	277,631.81	39,650.00	(17,825.81)	299,456.00
Capital Assets Being Depreciated:				
Land Improvements (Exhaustible)	287,000.71	7,000.00		294,000.71
Buildings and Improvements	20,527,145.22	326.582.79		20,853,728.01
Equipment and Furniture	5,914,255.59	250,957.31	(993,052.24)	5,172,160.66
Assets Under Capital Lease	0,011,200.00	1,090,050.00	(000,002.2.,	1,090,050.00
Total Capital Assets Being Depreciated	26,728,401.52	1,674,590.10	(993,052.24)	27,409,939.38
Land Annualistad Dannaciation for				
Less Accumulated Depreciation for:	(22.204.00)	(40,000,00)		(40.770.00)
Land Improvements	(32,384.00)	` ' '		(42,776.88)
Buildings and Improvements	(10,058,187.85)			(10,477,592.06)
Equipment and Furniture Assets Under Capital Lease	(4,061,146.10)	(308,254.10) (54,502.50)	·	(3,380,562.62) (54,502.50)
Total Accumulated Depreciation	(14,151,717.95)	\ / /		(13,955,434.06)
Total Capital Assets, Being Depreciated, Net		882,036.41	(4,214.66)	,
	12,576,683.57		. , ,	13,454,505.32 \$ 13,753,961.32
Total Governmental Activities Capital Assets, Net	\$12,004,310.30	\$ 921,686.41	\$ (22,040.47)	\$ 13,753,961.32
(*) Additions/Reclassifications and Retirements/Recl	assifications inclu	ides \$17,825.81 of re	classifications from C	Construction in
Progress to Buildings and Improvements.		, ,		

Depreciation expense was charged to functions/programs of the primary government as follows:

	Current Year Depreciation Expense
	·
Governmental Activities:	
Instruction	\$381,919.92
Instructional Support	28,679.53
Operation and Maintenance	40,804.20
Auxiliary Services:	,
Food Service	55,801.62
Transportation	272,606.59
General Administration and Central Support	1,839.56
Other	10,902.27
Total Depreciation Expense – Governmental Activities	\$792,553.69

## Note 5 - Defined Benefit Pension Plan

#### A. Plan Description

The Teachers' Retirement System of Alabama (TRS), a cost-sharing multiple-employer public employee retirement plan (the "Plan"), was established as of September 15, 1939, under the provisions of Act Number 419, Acts of Alabama 1939, for the purpose of providing retirement allowances and other specified benefits for qualified persons employed by State-supported educational institutions. The responsibility for the general administration and operation of the TRS is vested in its Board of Control. The TRS Board of Control consists of 15 trustees. The Plan is administered by the Retirement Systems of Alabama (RSA). The *Code of Alabama 1975*, Section 16-25-2, grants the authority to establish and amend the benefit terms to the TRS Board of Control. The Plan issues a publicly available financial report that can be obtained at www.rsa-al.gov.

### **B.** Benefits Provided

State law establishes retirement benefits as well as death and disability benefits and any ad hoc increase in postretirement benefits for the TRS. Benefits for TRS members vest after 10 years of creditable service. TRS members who retire after age 60 with 10 years or more of creditable service or with 25 years of service (regardless of age) are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, members of the TRS are allowed 2.0125% of their average final compensation (highest 3 of the last 10 years) for each year of service.

Act Number 2012-377, Acts of Alabama, established a new tier of benefits (Tier 2) for members hired on or after January 1, 2013. Tier 2 TRS members are eligible for retirement after age 62 with 10 years or more of creditable service and are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, Tier 2 members of the TRS are allowed 1.65% of their average final compensation (highest 5 of the last 10 years) for each year of service. Members are eligible for disability retirement if they have 10 years of creditable service, are currently in-service, and determined by the RSA Medical Board to be permanently incapacitated from further performance of duty. Preretirement death benefits are calculated and paid to the beneficiary based on the member's age, service credit, employment status and eligibility for retirement.

#### C. Contributions

Covered members of the TRS contributed 5% of earnable compensation to the TRS as required by statute until September 30, 2011. From October 1, 2011 to September 30, 2012, covered members of the TRS were required by statute to contribute 7.25% of earnable compensation. Effective October 1, 2012, covered members of the TRS are required by statute to contribute 7.50% of earnable compensation. Certified law enforcement, correctional officers, and firefighters of the TRS contributed 6% of earnable compensation as required by statute until September 30, 2011. From October 1, 2011 to September 30, 2012, certified law enforcement, correctional officers, and firefighters of the TRS were required by statute to contribute 8.25% of earnable compensation. Effective October 1, 2012, certified law enforcement, correctional officers, and firefighters of the TRS are required by statute to contribute 8.50% of earnable compensation.

Tier 2 covered members of the TRS contribute 6% of earnable compensation to the TRS as required by statute. Tier 2 certified law enforcement, correctional officers, and firefighters of the TRS are required by statute to contribute 7% of earnable compensation.

Participating employers' contractually required contribution rate for the year ended September 30, 2016, was 11.94% of annual pay for Tier 1 members and 10.84% of annual pay for Tier 2 members. These required contribution rates are a percent of annual payroll, actuarially determined as an amount that, when combined with member contributions, is expected to finance the costs of benefits earned by members during the year, with an additional amount to finance any unfunded accrued liability. Total employer contributions to the pension plan from the Board were \$1,881,973.84 for the year ended September 30, 2016.

## <u>D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred</u> Inflows of Resources Related to Pensions

At September 30, 2016, the Board reported a liability of \$26,355,000 for its proportionate share of the collective net pension liability. The collective net pension liability was measured as of September 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of September 30, 2014. The Board's proportion of the collective net pension liability was based on the employers' shares of contributions to the pension plan relative to the total employer contributions of all participating TRS employers. At September 30, 2015, the Board's proportion was 0.251826%, which was a decrease of 0.004802% from its proportion measured as of September 30, 2014.

For the year ended September 30, 2016, the Board recognized pension expense of \$1,885,000.00. At September 30, 2016, the Board reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience Changes of assumptions	\$	\$143,000.00
Net difference between projected and actual earnings on pension plan investments Changes in proportion and differences between Employer	1,726,000.00	
Contributions and proportionate share of contributions Employer contributions subsequent to the measurement date	1,881,973.84	588,000.00
Total	\$3,607,973.84	\$731,000.00

\$1,881,973.84 reported as deferred outflows of resources related to pensions resulting from Board contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending	
September 30, 2017	\$137,000.00
2018	\$137,000.00
2019	\$137,000.00
2020	\$610,000.00
2021	\$ (26,000.00)
Thereafter	\$

#### E. Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of September 30, 2014, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 3.00%
Investment Rate of Return (\*) 8.00%
Projected Salary Increases 3.50% - 8.25%

(\*) Net of Pension Plan Investment Expense

The actuarial assumptions used in the actuarial valuation as of September 30, 2014, were based on the results of an investigation of the economic and demographic experience for the TRS based upon participant data as of September 30, 2010. The Board of Control accepted and approved these changes on January 27, 2012, which became effective at the beginning of fiscal year 2012.

Mortality rates for TRS were based on the RP-2000 Combined Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA projected to 2015 and set back one year for females.

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of geometric real rates of return for each major asset class are as follows:

	Target Allocation	Long-Term Expected Rate of Return (*)
Fixed Income U. S. Large Stocks U. S. Mid Stocks U. S. Small Stocks International Developed Market Stocks International Emerging Market Stocks Real Estate Cash	25.00% 34.00% 8.00% 3.00% 15.00% 10.00% 2.00%	9.00% 12.00% 15.00% 11.00%
Total  (*) Includes assumed rate of inflation of 2	<u>100.00%</u> .50%	

#### F. Discount Rate

The discount rate used to measure the total pension liability was 8%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, components of the pension plan's fiduciary net position were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# G. Sensitivity of the Board's Proportionate Share of the Net Position Liability to Changes in the Discount Rate

The following table presents the Board's proportionate share of the net pension liability calculated using the discount rate of 8%, as well as what the Board's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (7%) or 1-percentage-point higher (9%) than the current rate:

	1% Decrease (7.00%)	Current Rate (8.00%)	1% Increase (9.00%)
The Board's proportionate share of collective net pension liability	\$34,866	\$26,355	\$19,137
(Dollar amounts in the thousands)			

#### H. Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued RSA Comprehensive Annual Report for the fiscal year ended September 30, 2015. The supporting actuarial information is included in the GASB Statement Number 67 Report for the TRS prepared as of September 30, 2015. The auditor's report dated October 17, 2016, on the total pension liability, total deferred outflows of resources, total deferred inflows of resources, total pension expense for the sum of all participating entities as of September 30, 2015, along with supporting schedules is also available. The additional financial and actuarial information is available at www.rsa-al.gov.

## Note 6 – Other Postemployment Benefits (OPEB)

#### A. Plan Description

The Board contributes to the Alabama Retired Education Employees' Health Care Trust (the "Trust"), a cost-sharing multiple-employer defined benefit postemployment healthcare plan. The Trust provides health care benefits to state and local school system retirees and was established in 2007 under the provisions of Act Number 2007-16, Acts of Alabama, as an irrevocable trust fund. Responsibility for general administration and operations of the Trust is vested with the Public Education Employees' Health Insurance Board (PEEHIB) members. The *Code of Alabama 1975*, Section 16-25A-4, provides the PEEHIB with the authority to amend the benefit provisions in order to provide reasonable assurance of stability in future years. The Trust issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained at the Public Educations Employees' Health Insurance Plan website, <a href="http://www.rsa-al.gov">http://www.rsa-al.gov</a> under the Employers' Financial Reports section.

## **B.** Funding Policy

The Public Education Employees' Health Insurance Fund (PEEHIF) was established in 1983 under the provisions of Act Number 83-455, Acts of Alabama, to provide a uniform plan of health insurance for current and retired employees of state educational institutions. The plan is administered by the PEEHIB. Any Trust assets used in paying administrative costs and retiree benefits are transferred to and paid from the PEEHIF. The PEEHIB periodically reviews the funds available in the PEEHIF and if excess funds are determined to be available, the PEEHIB authorizes a transfer of funds from the PEEHIF to the Trust. Retirees are required to contribute monthly as follows:

	Fiscal Year 2016
Individual Coverage/Non-Medicare Eligible Family Coverage/Non-Medicare Eligible Retired Member and Non-Medicare Eligible Non-Spousal Dependent(s) Family Coverage/Non-Medicare Eligible Retired Member and Non-Medicare Eligible Dependent(s) With Non-Medicare Eligible Spouse Family Coverage/Non-Medicare Eligible Retired Member and Non-Spousal Dependent Medicare Eligible Family Coverage/Non-Medicare Eligible Retired Member and Spouse Dependent Medicare Eligible Individual Coverage – Medicare Eligible Retired Member Family Coverage/Medicare Eligible Retired Member and Non-Medicare Eligible Dependent(s) – No Spouse Family Coverage/Medicare Eligible Retired Member and Non-Medicare Eligible Dependent(s) With Non-Medicare Eligible Spouse Family Coverage/Medicare Eligible Retired Member and Non-Spousal Dependent Medicare Eligible Family Coverage/Medicare Eligible Retired Member and Spousal Dependent Medicare Eligible Surviving Spouse – Non-Medicare Eligible and Dependent Non-Medicare Eligible Surviving Spouse – Non-Medicare Eligible and Dependent Medicare Eligible Surviving Spouse – Medicare Eligible and Dependent Non-Medicare Eligible Surviving Spouse – Medicare Eligible and Dependent Non-Medicare Eligible Surviving Spouse – Medicare Eligible and Dependent Medicare Eligible	\$ 151.00 \$ 391.00 \$ 416.00 \$ 250.00 \$ 260.00 \$ 10.00 \$ 250.00 \$ 109.00 \$ 119.00 \$ 740.00 \$ 987.00 \$ 1,033.00 \$ 425.00 \$ 679.00 \$ 725.00

For employees that retire other than for disability on or after October 1, 2005 and before January 1, 2012, for each year under 25 years of service, the retiree pays two percent of the employer premium and for each year over 25 years of service, the retiree premium is reduced by two percent of the employer premium. Employees who retire on or after January 1, 2012, with less than 25 years of service, are required to pay 4% for each year under 25 years of service. In addition, non-Medicare eligible employees are required to pay 1% more for each year less than 65 (age premium) and to pay the net difference between the active employee subsidy and the non-Medicare eligible retiree subsidy (subsidy premium). When the retiree becomes Medicare eligible, the age and subsidy premium no longer applies, but the years of service premium (if applicable to the retiree) will continue to be applied throughout retirement. These changes are being phased in over a 5 year period. The tobacco premium is \$50.00 per month for retired members that use tobacco.

The Board is required to contribute at a rate specified by the State for each active employee. The Board's share of premiums for retired Board employees health insurance is included as part of the premium for active employees. The following shows the required contributions in dollars and the percentage of that amount contributed for Board retirees:

Fiscal Year Ended September 30,	Active Health Insurance Premiums Paid By Board	Amount of Premium Attributable to Retirees	Percentage of Active Employee Premiums Attributable to Retirees	Total Amount Paid Attributable to Retirees	Percentage of Required Amount Contributed
2016	\$780.00	\$211.21	27.08%	\$ 988,980.83	100%
2015	\$780.00	\$180.76	23.17%	\$ 833,067.05	100%
2014	\$714.00	\$220.09	30.83%	\$1,042,962.01	100%

Each year the PEEHIB certifies to the Governor and to the Legislature the contribution rates based on the amount needed to fund coverage for benefits for the following fiscal year and the Legislature sets the premium rate in the annual appropriation bill. This results in a pay-as-you-go funding method.

## Note 7 – Lease Obligations

#### Capital Leases

The Board is obligated under a certain lease for buses accounted for as a capital lease. Assets under capital lease totaled \$1,090,050.00 at September 30, 2016. If the Board completes the lease payments according to the schedule below, which is the stated intent of the Board, ownership of the leased equipment will pass to the Board. The following is a schedule of future minimum lease payments under capital lease, together with the net present value of the minimum lease payments as of September 30, 2016.

September 30, 2017 2018 2019 2020 2021 2022-2025 Total Minimum Lease Payments Less: Amount Representing Interest Present Value of Net Minimum Lease Payments	\$ 120,340.38 120,340.37 120,340.37 120,340.38 481,361.50 1,083,063.37 113,353.74 \$ 969,709.63

## Note 8 - Long-Term Debt

During fiscal year 2010, the Board, as part of a pooled bond issuance with other school systems within the State of Alabama, issued Capital Improvement Pool Refunding Bonds, Series 2009-B, in anticipation of their Public School Fund allocations, which are received from the Alabama Department of Education. The Alabama Department of Education withholds the required debt service payments from the Board's Public School Fund allocation. The proceeds from these bonds provided funds for the purpose of refunding the Board's Capital Improvement Pool Bonds, Series 1999-D.

The Board entered into a note payable on April 18, 2016 for the purchase of a lawnmower.

The following is a summary of general long-term debt transactions for the Board for the year ended September 30, 2016:

	Debt Outstanding 10/01/2015	Issued/ Increased	Repaid/ Decreased	Debt Outstanding 09/30/2016	Amounts Due Within One Year
Bonds Payable: PSCA Pool Bonds, Series 2009-B Total Bonds Payable	\$ 583,756.71 583,756.71	\$	\$(135,073.13) (135,073.13)	\$ 448,683.58 448,683.58	\$141,872.45 141,872.45
Other Liabilities: Capital Lease Payable Note Payable Net Pension Liability Total	23,314,000.00 \$23,897,756.71	1,090,050.00 7,349.28 3,041,000.00 \$4,138,399.28	(120,340.37) (492.52) \$(255,906.02)	969,709.63 6,856.76 26,355,000.00 \$27,780,249.97	98,327.97 1,870.08 \$242,070.50

Payments on the PSCA Pool Bonds, Series 2009-B, are made by the Bonds and Warrants fund source with Public School Funds withheld from the Board's allocation from the Alabama Department of Education. Capital lease obligations are paid from the Board's Fleet Renewal allocation received from the Alabama Department of Education. Note Payable obligations are paid from Local School Funds.

The following is a schedule of debt service requirements to maturity:

	Capital Outl	ay PSCA	Capital	Lease	Note Payable	Total Principal and Interest Requirements
Year Ending	Principal	Interest	Principal	Interest	Principal	to Maturity
September 30, 2017 2018 2019 2020 2021 2022-2025	\$141,872.45 149,017.48 157,793.65	\$22,434.18 15,340.56 7,889.68	\$ 98,327.97 100,560.01 102,842.72 105,177.25 107,564.78 455,236.90	\$ 22,012.41 19,780.36 17,497.65 15,163.12 12,775.60 26,124.60	1,870.08 1,246.52	286,568.49 287,893.78 121,586.89 120,340.38 481,361.50
Totals _	\$448,683.58	\$45,664.42	\$969,709.63	\$113,353.74	\$6,856.76	\$1,584,268.13

#### Pledged Revenues

The Board issued Series 2009-B Capital Improvement Pool Refunding Bonds which are pledged to be repaid from the Board's allocation of public school funds received from the State of Alabama. The proceeds were used for the purpose of refunding the Capital Improvement Pool Bonds, Series 1999-D. Future revenues in the amount of \$494,348.00 are pledged to repay the principal and interest on the bonds at September 30, 2016. Proceeds in the amount of \$512,080.00 of Public School Funds were received by the Board during the fiscal year ended September 30, 2016 of which \$164,260.97 was used to pay principal and interest on the bonds. This amount represents 32.08 percent of the pledged funds received by the Board. The Series 2009-B bonds will mature in fiscal year 2019.

## Note 9 - Risk Management

The Board is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Board has insurance for its buildings and contents through the State Insurance Fund (SIF) part of the State of Alabama, Department of Finance, Division of Risk Management, which operates as a common risk management and insurance program for state owned properties and county boards of education. The Board pays an annual premium based on the amount of coverage requested. The SIF is self-insured up to \$3.5 million per occurrence and purchases commercial insurance for claims in excess of \$3.5 million. Automobile liability insurance and errors and omissions insurance is purchased from the Alabama Trust for Boards of Education (ATBE), a public entity risk pool. The ATBE collects the premiums and purchases excess insurance for any amount of coverage requested by pool participants in excess of the coverage provided by the pool. Employee health insurance is provided through the Public Education Employees' Health Insurance Fund (PEEHIF), administered by the Public Education Employees' Health Insurance Board (PEEHIB). The Fund was established to provide a uniform plan of health insurance for current and retired employees of state educational institutions and is self-sustaining. Monthly premiums for employee and dependent coverage are determined annually by the plan's actuary and are based on anticipated claims in the upcoming year, considering any remaining fund balance on hand available for claims. The Board contributes a specified amount monthly to the PEEHIF for each employee of state educational institutions. The Board's contribution is applied against the employees' premiums for the coverage selected and the employee pays any remaining premium.

Settled claims resulting from these risks have not exceeded the Board's coverage in any of the past three fiscal years.

The Board does not have insurance coverage of job-related injuries. Board employees who are injured while on the job are entitled to salary and fringe benefits of up to ninety working days in accordance with the *Code of Alabama 1975*, Section 16-1-18.1(d). Any unreimbursed medical expenses and costs which the employee incurs as a result of an on-the-job injury may be filed for reimbursement with the State Board of Adjustment.

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## Note 10 - Interfund Transactions

#### **Interfund Receivables and Payables**

The interfund receivables and payables at September 30, 2016, were as follows:

	Interfund Receivables	
	General Fund	Totals
Interfund Payables: Special Revenue Fund Totals	\$369,828.70 \$369,828.70	\$369,828.70 \$369,828.70

## **Interfund Transfers**

The amounts of interfund transfers during the fiscal year ended September 30, 2016, were as follows:

		Transfers In		
		Special	Capital	
	General	Revenue	Projects	
	Fund	Fund	Fund	Totals
Transfers Out: General Fund	\$	\$906,230.90	\$475,000.00	\$1,381,230.90
Special Revenue Fund	68,330.70			68,330.70
Capital Projects Fund	9,286.05			9,286.05
Totals	\$77,616.75	\$906,230.90	\$475,000.00	\$1,458,847.65
_				·

The Board typically used transfers to fund ongoing operating subsidies and to recoup certain expenditures paid on-behalf of the local schools.



Required Supplementary Information

## Schedule of the Employer's Proportionate Share of the Net Pension Liability For the Year Ended September 30, 2016 (Dollar amounts in thousands)

	2016	2015
Employer's proportion of the net pension liability	0.251826%	0.256628%
Employer's proportionate share of the net pension liability	\$ 26,355 \$	23,314
Employer's covered-employee payroll during the measurement period (*)	\$ 15,918 \$	16,270
Employer's proportionate share of the collective net pension liability as a percentage of its covered-employee payroll	165.57%	143.29%
Plan fiduciary net position as a percentage of the total collective pension liability	67.51%	71.01%

<sup>(\*)</sup> Employer's covered-employee payroll during the measurement period is the total payroll paid to covered employees (not just pensionable payroll). For fiscal year 2016, the measurement period is October 1, 2014 through September 30, 2015.

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This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

## Schedule of the Employer's Contributions For the Year Ended September 30, 2016 (Dollar amounts in thousands)

	2016	2015
Contractually required contribution	\$ 1,882	\$ 1,858
Contributions in relation to the contractually required contribution	\$ 1,882	\$ 1,858
Contribution deficiency (excess)	\$	\$
Employer's covered-employee payroll	\$ 15,896	\$ 15,918
Contributions as a percentage of covered-employee payroll	11.84%	11.67%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

## Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - General Fund For the Year Ended September 30, 2016

	<b>Budgeted Amounts</b>					<b>Actual Amounts</b>	
		Original		Final	В	udgetary Basis	
Revenues							
State	\$	14,642,669.00	\$	14,859,090.03	\$	14,837,538.56	
Federal	Ψ	1,000.00	Ψ	1,000.00	Ψ	176,268.16	
Local		8,392,455.31		8,392,246.79		8,708,763.70	
Other		-,,		-,,		19,979.36	
Total Revenues		23,036,124.31		23,252,336.82		23,742,549.78	
Expenditures							
Current:							
Instruction		12,767,536.92		12,877,797.92		12,761,541.01	
Instructional Support		3,885,346.27		3,899,490.30		3,934,635.26	
Operation and Maintenance		2,329,486.52		2,329,486.52		2,285,299.13	
Auxiliary Services:							
Student Transportation		1,652,813.00		1,775,489.46		1,686,216.07	
General Administration and Central Support		1,043,167.00		1,043,167.00		976,198.25	
Other		846,963.00		938,979.00		957,896.03	
Capital Outlay						12,063.93	
Total Expenditures		22,525,312.71		22,864,410.20		22,613,849.68	
Excess (Deficiency) of Revenues							
Over Expenditures		510,811.60		387,926.62		1,128,700.10	
Other Financing Sources (Uses)							
Indirect Cost		239,722.07		239,930.59		230,834.46	
Transfers In						77,616.75	
Other Financing Sources						23,464.40	
Sale of Capital Assets				122,676.46		123,676.46	
Transfers Out		(750,533.67)		(750,533.67)		(1,381,230.90)	
Total Other Financing Sources (Uses)		(510,811.60)		(387,926.62)		(925,638.83)	
Net Change in Fund Balances						203,061.27	
Fund Balances - Beginning of Year		5,150,083.42		5,205,111.85		5,427,304.38	
Fund Balances - End of Year	\$	5,150,083.42	\$	5,205,111.85	\$	5,630,365.65	

	Вι	idget to GAAP Differences	Δ	Actual Amounts GAAP Basis
	\$		\$	14,837,538.56
	•		*	176,268.16
				8,708,763.70
				19,979.36
				23,742,549.78
(1)		138,048.79		12,899,589.80
(1)		35,941.78		3,970,577.04
(1)		(67,721.76)		2,217,577.37
(1)		(9,795.16)		1,676,420.91
(1)		(107,602.05)		868,596.20
(1)		14,435.54		972,331.57
( - )		,		12,063.93
		3,307.14		22,617,156.82
				<u> </u>
		(3,307.14)		1,125,392.96
		(0,001111)		1,120,002.00
				230,834.46
				77,616.75
				23,464.40
				123,676.46
				(1,381,230.90)
				(925,638.83)
		(3,307.14)		199,754.13
(2)		(2,766,935.68)		2,660,368.70
	\$	(2,770,242.82)	\$	2,860,122.83

## Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - General Fund For the Year Ended September 30, 2016

# Explanation of differences between Actual Amounts on Budgetary Basis and Actual Amounts GAAP Basis:

The Board budgets on the modified accrual basis of accounting except as shown below:

(1) The Board budgets for salaries and benefits only to the extent expected to be paid, rather than on the modified accrual basis.

Net Decrease in Fund Balance - Budget to GAAP

(2) The amount reported as "fund balance" on the budgetary basis of accounting derives from the basis of accounting used in preparing the Board's budget. This amount differs from the fund balance reported in the Statement of Revenues, Expenditures and Changes in Fund Balances (Exhibit 5) because of the cumulative effect of transactions such as those described above.

38

\$ (3,307.14) \$ (3,307.14)

# Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Special Revenue Fund For the Year Ended September 30, 2016

	<b>Budgeted Amounts</b>			Ac	<b>Actual Amounts</b>	
		Original		Final	Bu	dgetary Basis
Revenues						
Federal	\$	3,100,751.00	\$	3,260,150.15	\$	3,175,161.37
Local	Ψ.	1,592,920.35	Ψ	1,592,920.35	Ψ	2,048,405.63
Other		42,195.68		42,195.68		65,248.85
Total Revenues		4,735,867.03		4,895,266.18		5,288,815.85
Expenditures						
Current:						
Instruction		1,636,304.05		1,807,150.38		1,942,982.54
Instructional Support		543,096.38		520,652.48		540,618.83
Operation and Maintenance		152,915.00		152,915.00		181,437.47
Auxiliary Services:						
Student Transportation		131,122.35		131,122.35		139,469.12
Food Service		2,351,742.35		2,351,742.35		2,345,273.34
General Administration and Central Support		134,874.29		187,923.81		151,560.29
Other		466,648.28		424,595.48		539,468.26
Capital Outlay						30,936.00
Debt Service:						
Principal Retirement						492.52
Total Expenditures		5,416,702.70		5,576,101.85		5,872,238.37
Excess (Deficiency) of Revenues						
Over Expenditures		(680,835.67)		(680,835.67)		(583,422.52)
Other Financing Sources (Uses)						
Transfers In		814,765.67		814,765.67		906,230.90
Long-Term Debt Issued						7,349.28
Transfers Out		(64,232.00)		(64,232.00)		(68,330.70)
Total Other Financing Sources (Uses)		750,533.67		750,533.67		845,249.48
Net Change in Fund Balances		69,698.00		69,698.00		261,826.96
Fund Balances - Beginning of Year		1,401,552.86		1,272,040.66		1,049,848.13
Fund Balances - End of Year	\$	1,471,250.86	\$	1,341,738.66	\$	1,311,675.09

	Budget to GAAP Differences	Actual Amounts GAAP Basis
	\$	\$ 3,175,161.37
	Ψ	2,048,405.63
		65,248.85
		5,288,815.85
		0,200,010.00
		1,942,982.54
		540,618.83
		181,437.47
		139,469.12
(1)	779.06	2,346,052.40
		151,560.29
		539,468.26
		30,936.00
		492.52
	779.06	5,873,017.43
	(779.06)	(584,201.58)
	(119.00)	(304,201.30)
		906,230.90
		7,349.28
		(68,330.70)
		845,249.48
	(779.06)	261,047.90
(2)	(126,797.45)	923,050.68
	\$ (127,576.51)	\$ 1,184,098.58

## Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Special Revenue Fund For the Year Ended September 30, 2016

# Explanation of differences between Actual Amounts on Budgetary Basis and Actual Amounts GAAP Basis:

The Board budgets on the modified accrual basis of accounting except as shown below:

(1) The Board budgets for salaries and benefits only to the extent expected to be paid, rather than on the modified accrual basis.

Net Decrease in Fund Balance - Budget to GAAP

(2) The amount reported as "fund balance" on the budgetary basis of accounting derives from the basis of accounting used in preparing the Board's budget. This amount differs from the fund balance reported in the Statement of Revenues, Expenditures and Changes in Fund Balances (Exhibit 5) because of the cumulative effect of transactions such as those described above. \$ (779.06) \$ (779.06)



Supplementary Information

### Schedule of Expenditures of Federal Awards For the Year Ended September 30, 2016

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Pass-Through Grantor's Number
U. S. Department of Education		
Passed Through Alabama Department of Education		
Career and Technical Education - Basic Grants to States	84.048	N/A
Title I Grants to Local Educational Agencies (M)	84.010	N/A
Rural Education	84.358	N/A
Education for Homeless Children and Youth	84.196	N/A
Special Education Cluster:		
Special Education - Grants to States	84.027	N/A
Special Education - Preschool Grants	84.173	N/A
Sub-Total Special Education Cluster		
Improving Teacher Quality State Grants	84.367	N/A
Total U. S. Department of Education		
U. S. Department of Agriculture		
Passed Through Alabama Department of Education		
Child Nutrition Cluster:		
School Breakfast Program	10.553	N/A
National School Lunch Program:		
Cash Assistance	10.555	N/A
Non-Cash Assistance (Commodities)	10.555	N/A
Sub-Total National School Lunch Program		
Total Child Nutrition Cluster	40.500	
Fresh Fruit and Vegetable Program	10.582	N/A
State Administrative Expenses for Child Nutrition	10.560	N/A
Total U. S. Department of Agriculture		
Social Security Administration		
Passed Through Alabama Department of Education		
Social Security - Disability Insurance	96.001	N/A
Dodoning modification	00.001	1 1// 1

Total Expenditures of Federal Awards

(M) = Major Program

N/A = Not Applicable or Not Available

The accompanying Notes to the Schedule of Expenditures of Federal Awards are an integral part of this schedule.

Pass-Through	Total	
to	Federal	
Subrecipient	Expenditures	
N/A	\$ 47,359.00	
N/A	980,801.02	
N/A	57,869.00	
N/A	10,000.00	
N/A	712,865.00	
N/A	18,036.00	
	730,901.00	
N/A	161,419.19	
	1,988,349.21	
N/A	332,888.61	
N/A	878,852.62	
N/A	100,904.58	
	979,757.20	
	1,312,645.81	
N/A	44,964.69	
N/A	4,109.82	
	1,361,720.32	
N/A	4 000 00	
N/A	1,360.00	
	\$ 3,351,429.53	

# Notes to the Schedule of Expenditures of Federal Awards

For the Year Ended September 30, 2016

#### Note 1 – Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") includes the federal grant activity of the Colbert County Board of Education and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U. S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Colbert County Board of Education it is not intended to and does not present the financial position or changes in net position of the Colbert County Board of Education.

#### Note 2 - Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the *Uniform Guidance* wherein certain types of expenditures are not allowable or are limited as to reimbursement. The Colbert County Board of Education has not elected to use the 10-percent de minimis indirect cost rate as allowed in the *Uniform Guidance*.

Additional Information

### Board Members and Administrative Personnel October 1, 2015 through September 30, 2016

Board Members		Term Expires
Hon. Carrie Mitchell	President	2018
Hon. Linda Evans	Vice-President	2016
Hon. Nancy Parker	Member	2016
Hon. Thomas Burgess	Member	2018
Hon. Ricky Saint	Member	2020
Hon. Mary Moore	Member	2020
Administrative Personnel		
Hon. Anthony Olivis	Superintendent	May 31, 2016
Dr. Gale D. Satchel	Interim Superintendent	June 1, 2016 - Present
Mr. James Brumley	Chief School Financial Officer	Indefinite

### Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

#### Independent Auditor's Report

To: Members of the Colbert County Board of Education, Superintendent and Chief School Financial Officer

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the Colbert County Board of Education, as of and for the year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise the Colbert County Board of Education's basic financial statements, and have issued our report thereon dated April 12, 2017.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Colbert County Board of Education's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Colbert County Board of Education's internal control. Accordingly, we do not express an opinion on the effectiveness of the Colbert County Board of Education's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Colbert County Board of Education's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Ronald L. Jones Chief Examiner Department of Examiners of Public Accounts

Montgomery, Alabama

April 12, 2017

### Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

#### **Independent Auditor's Report**

To: Members of the Colbert County Board of Education, Superintendent and Chief School Financial Officer

#### Report on Compliance for the Major Federal Program

We have audited the Colbert County Board of Education's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on the Colbert County Board of Education's major federal program for the year ended September 30, 2016. The Colbert County Board of Education's major federal program is identified in the Summary of Examiner's Results Section of the accompanying Schedule of Findings and Questioned Costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the Colbert County Board of Education's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U. S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*. Those standards and the *Uniform Guidance* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Colbert County Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the Colbert County Board of Education's compliance.

### Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

#### Opinion on the Major Federal Program

In our opinion, the Colbert County Board of Education complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended September 30, 2016.

#### Report on Internal Control Over Compliance

Management of the Colbert County Board of Education is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Colbert County Board of Education's internal control over compliance with the types of requirements that could have a direct and material effect on a major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the *Uniform Guidance*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Colbert County Board of Education's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

The purpose of this report on internal control over compliance is solely to describe the scope of our testing on internal control over compliance and the results of that testing based on the requirements of the *Uniform Guidance*. Accordingly, this report is not suitable for any other purpose.

Ronald L. Jones
Chief Examiner
Department of Examiners of Public Accounts

Montgomery, Alabama

April 12, 2017

### Schedule of Findings and Questioned Costs For the Year Ended September 30, 2016

### **Section I – Summary of Examiner's Results**

#### Financial Statements

Type of opinion issued:	<u>Unmodified</u>
Internal control over financial reporting: Material weakness(es) identified?	YesXNo
Significant deficiency(ies) identified?	YesXNone reported
Noncompliance material to financial statements noted?	Yes <u>X</u> No
<u>Federal Awards</u>	
Internal control over major programs: Material weakness(es) identified?	Yes <u>X</u> No
Significant deficiency(ies) identified?	YesX None reported
Type of auditor's report issued on compliance for major programs:	<u>Unmodified</u>
Any audit findings disclosed that are required to be reported in accordance with	
2 CFR 200.516(a) of the <i>Uniform Guidance</i> ?	Yes <u>X</u> No
Identification of major programs:	
CFDA Numbers	Name of Federal Program or Cluster
CFDA Numbers 84.010	Name of Federal Program or Cluster  Title I Grants to Local Educational Agencies
84.010	Title I Grants to Local Educational
	Title I Grants to Local Educational
84.010  Dollar threshold used to distinguish between	Title I Grants to Local Educational Agencies
Dollar threshold used to distinguish between Type A and Type B programs:	Title I Grants to Local Educational Agencies \$750,000
Dollar threshold used to distinguish between Type A and Type B programs:	Title I Grants to Local Educational Agencies \$750,000
Dollar threshold used to distinguish between Type A and Type B programs:	Title I Grants to Local Educational Agencies \$750,000

## Schedule of Findings and Questioned Costs

### For the Year Ended September 30, 2016

### <u>Section II – Financial Statement Findings (GAGAS)</u>

Ref. No.	Type of Finding	Finding/Noncompliance	Questioned Costs
	V	No matters were reportable.	

#### **Section III – Federal Awards Findings and Questioned Costs**

Ref.	<b>CFDA</b>			Questioned
No.	No.	Program	Finding/Noncompliance	Costs
			No matters were reportable.	